Prepared by **John Tankard**, jtankard@incog.org, 918-579-9462

Item

Consider adoption of an amendment to the City of Tulsa Comprehensive Plan, planitulsa.

Background

In 2019 the Tulsa Planning Office began an update to the City of Tulsa Comprehensive Plan as it approached 10 years since it was last updated in 2010. This process has included a great deal of internal research, analysis, and mapping to understand what has changed since plan adoption and what best practices for comprehensive planning processes have emerged in other cities.
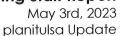
After establishing the base understanding for what needed to be updated in each portion of the comprehensive plan, internal teams were established for each of the proposed plan chapters. These chapters include:

- Development Review Guide
- Future Land Use
- Transportation
- Economic Development
- Housing and Neighborhoods
- Communities
- History, Culture, and Creativity
- Parks and Recreation
- Environment and Natural Resources
- Public Services

These teams conducted significant subject matter expert engagement with more than 200 interviews, meetings, and discussions to inform content development for each chapter. Engagement with the general public followed this subject matter expert engagement, including public meetings about infill development, a series of local homebuilder roundtable discussions, multiple surveys, a substantial series of virtual public meetings, a planitulsa contact email account, and a planitulsa telephone hotline. Across these formats more than 3,000 Tulsans outside of the subject matter expert group contributed their ideas, concerns, and priorities to the process. This input was the foundation for the development of a draft plan. This draft plan was completed in late fall of 2021, and Tulsa Planning Office staff began an review process with a variety of stakeholders internal to the City of Tulsa and INCOG.

By September 21st, 2022, all chapters of the plan had moved through the internal review process, which included review by Tulsa Planning Office, INCOG leadership, City Legal, and City department heads. Contributing departments included Development Services, Engineering Services, Streets & Stormwater, Water & Sewer, Tulsa Police Department, Tulsa Fire Department, Asset Management, Working in Neighborhoods, Municipal Courts, Communications, Mayor's Office of Resilience and Equity, Tulsa Parks, River Parks Authority, Partner Tulsa, the Housing Policy Director, and the Office of Performance Strategy and Innovation (OPSI). Modifications to the draft plan were made based on the input of these departments. Following this review by departmental leadership, the plan was delivered to TMAPC for review on September 26th, 2022,

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the City Council through a series of three small group meetings held on September 13th, 2022, September 14th, 2022, and September 26th, 2022, and to the Mayor's Office on October 18th, 2022. TMAPC, the Tulsa City Council, and the Mayor's Office were given several weeks to review the plan and to discuss needed modifications with Tulsa Planning Office staff prior to the release of the draft plan to the general public in November.

Beginning on November 18th, a mailer was sent to 196,200 addresses within the city limits notifying residents of the availability of the draft plan in English and Spanish for public review online through the Konveio interface and in-person at 10 libraries across the city. A series of open house meetings was held in conjunction with each of the 9 City Councilors through the months of December, January, and February. The draft plan remained available for review between November 18th and March 6th, for a total of more than 16 weeks. During that timeframe the draft plan was viewed more than 10,000 times on Konveio, more than 1,000 comments were left between Konveio and comment cards left at the libraries and public meetings, and more than 10,000 upvote/downvote interactions were recorded. The recorded presentations of the plan on the Tulsa Planning Office website, recorded in both English and Spanish, were also viewed more than 1,000 times on Youtube, and the presentation aired several times per day on TGOV. More than 100 input emails were sent to planitulsa@incog.org, and more than 50 voicemails were left at the planitulsa phone number.

After the public review period closed on March 6th, staff worked through the many pieces of input on the plan and made determinations of what changes needed to be made to the draft plan to reflect the input of Tulsa residents. This process included identifying potential changes and reviewing those with City departments relevant to the implementation of such recommendations. Where the plan identifies departments as "Involved Parties" in the implementation of an action, updates occurred to reflect the recent reorganization announcement from the Mayor's Office. The draft plan that was reviewed by the public remains available for review on the Tulsa Planning Office website, as well as the recorded presentation and information about next steps. These can be found at:
https://tulsaplanning.org/programs/projects/planitulsa/

Once all the updates were completed and reviewed, the draft plan was finalized on April 12th, 2023, and both the updated draft and public review draft were sent to TMAPC, along with a list of changes made in the plan, and a spreadsheet of all public comments received. The updated draft is found at: https://tulsaplanning.org/docs/planitulsa/planitulsa-Full-Document-TMAPC-Draft-2023-04-12.pdf

Recommendation
Staff recommends that TMAPC adopt the amendment to the City of Tulsa Comprehensive Plan, planitulsa.

Attachment: Modifications from Public Input

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Item

Summary of the changes made to the draft planitulsa document based on the feedback received during the public engagement between 11/18/2022 and 3/6/2023.

Details

This report is organized by the chapters of the plan and includes page references of changes made.

Across all chapters of the plan, Involved Parties were updated to reflect the reorganization of departments at the City, including consolidation of Engineering Services and Streets & Stormwater into "Public Works". For divisions of the Department of City Experience, distinction was made due to the disparate responsibilities of the component divisions, including Tulsa Planning Office, Community Development, Office of Resilience & Equity, Neighborhood Inspections, and Animal Welfare. City Design Studio was not included due to the specific responsibilities of that new division having yet to take a formal shape.

Introduction: Pages i-xxiv

Page iv: Updated TMAPC membership.

Page v: Modified organization names to be more accurate. Audubon Society to Tulsa Audubon Society, Sierra Club to Green Country Sierra Club, Tulsa Airport Improvement Trust to Tulsa Airports Improvement Trust.

Chapter 1: Development Review Guide: Pages 1-58

Page 7: Changed Airport to Tulsa Airports Improvement Trust.

Page 10: Added "non-regulatory" in the description of "Comprehensive Plan".

Page 11: Added "as an ordinance" in the description of "Zoning Code".

Page 11: Added "as a regulation" in the description of "Subdivision Regulations".

Page 12: Fixed typo: "develop" to "development".

Page 13: Added clarification about noticing requirements about Special Exceptions, that posted notice only required when involving a use.

Page 34: Fixed typo: "establish" to "established".

Pages 54-55: Added a new spread on Small Area Plans (SAPs) describing the status of current SAPs, how they are used, implementation information, and a map showing where the active SAP boundaries are in the city.

Page 56: Added reference to Neighborhood Character Overlay but did not add a full description as none are presently established in the city.

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Page 57: Updated Zoning Overlays map to show that Owen Park, Tracy Park, and Buena Vista are not within the NIO boundary. Show Tracy Park with an HP overlay.
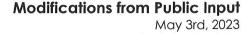
Chapter 2: Future Land Use: Pages 59-108

Page 75: Added action LU 1.3.3 about the inclusion of SAP recommendations in the development review process.

Page 78: Added public transportation as a consideration in action LU 3.2.1.

Page 82: Added energy efficiency programs as a consideration in action LU 4.4.2.

Page 85: Clarified language in action LU 6.2.3 about development along BRT lines, referencing approved Land Use Frameworks.

Page 91: Changed "mobile home parks" to "manufactured housing subdivisions" in action LU 10.2.2 to reflect modern code language.

Page 96: Added "in ways that are sensitive to neighboring areas" to LU.HW.2.

Chapter 3: Transportation: Pages 109-154

Moved Goal 5 regarding safety to be Goal 1. *Note: order of goals does not indicate priority.*

Page 115 and Page 126: Added "pedestrian-friendly" to Strategy 1.7.

Page 123: Added action TR 1.3.4 regarding fare collection technology.

Page 125: Added other involved public safety departments as Involved Parties on action TR 1.6.1.

Page 125: Modified action TR 1.6.3 regarding traffic calming to be less specific to street type.

Page 125: Added action TR 1.6.4 regarding Leading Pedestrian Interval.

Page 125: Added action TR 1.6.5 regarding FHWA and National Transportation Safety Board safety recommendations.

Page 125: Added action TR 1.6.6 to evaluate the feasibility of roundabouts.

Page 126: Added action TR 1.7.4 regarding Walk Friendly Community program.

Page 126: Added action TR 1.7.8 regarding federal Transportation Alternatives Program funds.

Page 128: Added action TR 2.3.3 regarding a position to coordinate bicycle and pedestrian initiatives.

Page 128: Clarified language in action TR 3.1.2 about maintenance, referencing Strategic Planning.

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Page 132: Added action TR 4.3.9 regarding working with volunteer organizations to improve transportation safety.

Page 135: Added action TR 5.3.6 regarding sidewalk obstructions.

Page 135: Modified action TR 5.4.1 regarding parking requirements to consider alterations to parking minimums where appropriate, rather than parking maximums.

Page 136: Removed action TR 6.2.2 regarding Transportation Demand Management programs due to redundancy with TR 6.2.1 and TR 6.2.3.

Page 138: Added action TR 7.3.4 regarding microtransit services.

Page 139: Simplified action TR 7.5.1 regarding alternatives to fuel taxes from "Support, investigate, and advocate for" to "Support".

Chapter 4: Economic Development: Pages 155-200

Page 158: Added "international businesses" in Introduction.

Page 167 and Page 183: Clarified language in goal ED 7, strategy ED 7.3, and action ED 7.3.2 regarding energy.

Page 179, 197, and 198: Changed Tulsa Airport Improvement Trust to Tulsa Airports Improvement Trust.

Page 174: Added action ED 3.1.4 regarding working with Tribes on entrepreneurship programs.

Page 183: Modified action ED 7.3.4 to include re-routing overhead utilities when possible.

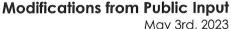## Chapter 5: Housing & Neighborhoods: Pages 201-244

Page 209 and Page 219: Modified strategy HN 3.3 regarding affordable housing to include "well-constructed".
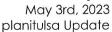
Page 210 and Page 220: Modified goal HN 4 regarding housing discrimination to conform with HUD guidelines.

Page 219: Modified action HN 3.2.1 regarding infill development to consider scale of surrounding land uses.

Page 219: Added action HN 3.3.5 regarding evaluating the effect of short-term rentals on housing.

Page 221: Modified action HN 4.2.1 regarding affordable housing and BRT lines to include "well-constructed" and consider scale of surrounding land uses.

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Chapter 6: Communities: Pages 243-278

Removed goal 3 regarding elections due to perceived bias and duplication of efforts conducted by the Tulsa County Election Board.

Added new goal 3 by combining some components of original Goal 7 and new input from the Office of Performance Strategy and Innovation and the City of Tulsa Data Governance Leadership Committee regarding data privacy, data governance, transparency, preparedness for cyber-attacks, and data communication.

Page 247: Generalized language in Key Ideas from community members from "Facebook" to "social media".

Page 247: Modified language in Key Ideas from community members regarding transparency being a priority in communications, policy making, and planning.

Page 260: Modified action CO 5.1.3 regarding festivals and events by broadening language to "celebrate all of Tulsa's many cultures".

Chapter 7: History, Culture, & Creativity: Pages 279-328

Page 287 and Page 299: Modified strategy HCC 3.2 regarding education programs about local tribes to include "language".

Page 294: Added action HCC 1.1.4 regarding the Historic Preservation and Cultural Resources Annex of the City's Hazard Mitigation Plan.

Page 299: Added reference to tribal education departments to action HCC 3.2.2 regarding the promotion of education programs about local tribes.

Page 300: Added reference to hazard mitigation issues to action HCC 3.4.2 regarding working with tribal governments on infrastructure and transportation projects.

Chapter 8: Parks & Recreation: Pages 329-370

Page 337 and Page 351: Modified goal 4 regarding recreational programming availability to include "physical ability".

Page 340 and Page 355: Corrected capitalization mistake in goal 7.

Page 347: Added new action PR 1.5.1 regarding working with tribal governments on park planning initiatives. Shifted original actions PR 1.5.1, PR 1.5.2, and PR 1.5.3 to PR 1.5.2, PR 1.5.3, and PR 1.5.4.

Page 349: Added action PR 2.4.2 regarding historic designation for sites of significance in parks.

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Page 351: Added action PR 4.1.3 regarding partnerships with schools and state agencies for outdoor education programs.

Page 352: Added action PR 4.4.5 regarding programing and information for water sports.

Page 353: Modified action PR 5.1.3 regarding events that promote healthy lifestyles to include healthy ecosystems and environmental stewardship.

Page 356: Modified strategy PR 7.3 regarding using parks as a venue for teaching about sustainable lifestyles to include "healthy ecosystems".

Page 356: Added action PR 7.4.2 regarding providing waste containers and signage in areas with high numbers of pet dogs.

Page 357: Added action PR 8.3.3 regarding proper pet and animal activity in parks.

Chapter 9: Environment & Natural Resources: Pages 371-418

Page 379 and Page 390: Modified strategy EN 3.2 regarding stormwater runoff to include consideration of contaminants.

Page 380, 392, and 393: Split strategy EN 4.2 into two strategies: EN 4.2 focused on partnerships with organizations who work in wildlife conservation; EN 4.3 focused on specific initiatives related to wildlife stewardship.

Pages 382 and 399: Added strategy EN 6.6 and actions EN 6.6.1 – EN 6.6.4 regarding mining.

Pages 382 and 400: Added strategy EN 6.7 and actions EN 6.7.1 – EN 6.7.5 regarding noise and light pollution.

Page 389: Added action EN 2.7.6 regarding promoting current City of Tulsa environmental programs.

Page 390: Added action EN 3.1.3 regarding education for soil and water contaminants.

Page 392: Modified action EN 4.1.4 regarding tree replacement to include prioritizing native trees.
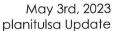
Page 392: Added action EN 4.1.8 regarding partnering with community members to address tree canopy coverage.

Page 392: Added action EN 4.1.9 regarding education materials for tree maintenance.

Page 392: Modified action EN 4.2.1 regarding migratory birds to include collaboration with local organizations.

Page 392: Added action EN 4.2.2 regarding collaboration with Tulsa County and tribal governments on wildlife conservation.

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Page 392: Added action EN 4.2.3 regarding collaboration with local groups focused on wildlife conservation.

Page 393: Generalized language in action EN 4.3.3 regarding naturalist positions to not be exclusive to Oxley Nature Center.

Page 393: Added action EN 4.3.8 regarding educational signage for the Arkansas River.

Page 393: Added action EN 4.3.9 regarding mitigation of non-native species.

Page 393: Modified action EN 4.4.2 regarding pollinator-friendly programs to reference Mayor's Monarch Pledge Program.

Page 394: Modified action EN 4.4.3 regarding vacant city-owned lot reuse to include opportunity for tree canopy.

Page 394: Added action EN 4.4.5 regarding pollinator education.

Page 394: Modified action EN 4.5.3 regarding lawn care education to include drip irrigation.

Page 395: Modified action EN 5.1.4 to specify support for a specific PSO program.

Page 398: Added action EN 6.3.7 regarding air quality in neighborhoods.

Page 401: Modified strategy EN 7.3 regarding evaluating progress of a sustainability plan to include more stakeholders.

Page 407: Added EN.HW.18 to urban heat island health and wellness section regarding evaluating extreme weather employee policies.

Chapter 10: Public Services: Pages 419-475

Note: Many comments were received regarding the Animal Welfare goal, goal PS 10. Tulsa Planning Office staff took those comments to the Animal Welfare Director and staff to review with them and evaluate what changes should be made to that section; all of those changes requested by Animal Welfare after reviewing the public input are documented here.

Page 421: Modified text introduction from "The primary function of municipal government is to provide public services to residents." To "*One of the primary functions* of…".

Page 432 and Page 458: Removed strategy PS 9.5 regarding developing a marketing campaign to promote public schools due to it being beyond the scope of the City's communications function.

Page 433 and Page 459: Modified goal PS 10 to state the functions of Animal Welfare more comprehensively.

Page 433: Modified goal PS 10 description to generalize language of who provides care for animals.

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Page 441: Modified action PS 3.5.1 regarding youth mentorship programs to include researching successful programs in other communities.

Page 457: Modified action PS 8.5.2 regarding libraries and social workers by removing "volunteer" as that may be a function of implementation.

Page 459: Simplified action PS 10.1.2 regarding researching and implementing best practices.

Page 459: Removed action PS 10.1.3 as it duplicated action PS 10.1.2.

Page 459: Modified action PS 10.2.4 regarding animal euthanasia from "Establish policies..." to "Continue to implement policies…"

Page 460: Modified action PS 10.2.5 regarding animal programs from "Seek ways to connect…" to "Pursue ways to connect…"

Page 460: Modified action PS 10.3.1 regarding operational grants and endowments from "Identify grants…" to "Apply for grants…".

Page 460: Modified action PS 10.3.2 regarding private funding for education from "Seek private funding…" to "Pursue private funding…".

Page 460: Modified action PS 10.3.5 regarding staffing levels from "Ensure adequate levels…" to "Pursue funding for adequate levels…"

Page 460: Modified action PS 10.4.1 regarding animal food reserves to be inclusive of community partners that provide that specific service.

Page 460: Modified action PS 10.4.2 regarding volunteers and donations from "Continually cultivate volunteers…" to "Cultivate volunteers…".

Page 460: Modified action PS 10.4.4 regarding adoption and spay/neuter events from "…offer regular adoption…" to "…periodically offer adoption…".

Page 461: Modified action PS 10.4.6 regarding community engagement to include establishing a community engagement position in Animal Welfare.

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